Water Conservation and Efficiency Program Review

State of Wisconsin November 21, 2016

1. Lead Agency/agencies and Contact Person(s):

Wisconsin Department of Natural Resources (Lead Agency)

- Adam Freihoefer, Water Use Section Chief Adam.Freihoefer@wisconsin.gov, 608-267-7638
- Shaili Pfeiffer, Water Use Outreach and Policy Specialist shaili.pfeiffer@wisconsin.gov, 608-267-7630

Public Service Commission of Wisconsin

 Denise Schmidt, Water Conservation Coordinator denise.schmidt@wisconsin.gov, 608-266-1282

Wisconsin Department of Safety and Professional Services

• Tom Braun, Supervisor thomas.braun@wisconsin.gov, 608-266-8981

2. Status of Wisconsin's Water Conservation and Efficiency Goals and Objectives Consistent with the Basin-wide Goals and Objectives:

Wisconsin adopted water conservation and efficiency goals and objectives that are consistent with the Basin-wide goals and objectives. The goals and objectives, which were most recently revised in 2011, can be found on the Department website at:

http://dnr.wi.gov/topic/WaterUse/documents/WDNR Statewide WCE Objectives 2011.pdf

Wisconsin reviews these goals and objectives periodically.

3. Water Conservation & Efficiency Program Overview:

The Wisconsin Legislature ratified the Great Lakes—St. Lawrence River Basin Water Resources Compact (Compact) in 2007 Wisconsin Act 227. Act 227 contains additional water conservation and efficiency requirements that go beyond the minimum required by the Compact. These requirements are codified in §281.346 (8), Wis. Stats., and ch. NR 852, Wisconsin Administrative Code.

The Water Use Section of the Wisconsin Department of Natural Resource's Bureau of Drinking Water and Groundwater developed a statewide water conservation and efficiency program that is based on Wisconsin's adaptation of the Great Lakes Regional Conservation and Efficiency Objectives. The program requires mandatory water conservation and efficiency measures for new or increased withdrawals in the Great Lakes Basin, for any new or increased diversions from the Great Lakes Basin, and for any new or increased withdrawals—statewide—that will result in a water loss averaging more than 2 million gallons per day in any 30-day period. Voluntary water conservation and efficiency measures are encouraged for existing water users throughout the state.

This program is implemented through administrative rules, water use permits, and guidance developed in cooperation with the Public Service Commission of Wisconsin (PSC) and the Wisconsin Department of Safety and Professional Services. Rules implementing the program, primarily ch. NR 852 Wis. Adm. Code, establish the necessary components for a water conservation plan and identify water conservation and efficiency measures by water use sector. For withdrawals subject to mandatory water conservation and

efficiency, requirements increase as the volume of withdrawal increases. The department is also developing the voluntary side of the program through education and outreach opportunities, identifying leaders in water conservation and efficiency in each of the water use sectors, and establishing procedures to improve the water use efficiency and conservation efforts in state government facilities. This includes a new effort to develop a conservation certification program encouraging adoption of agricultural irrigation practices that limit withdrawals and minimize impacts.

In addition, water supply service area plans for public water supply systems must consider water conservation alternatives when identifying options for supplying water. These plans are required by 2026 for all public water systems in Wisconsin serving populations of 10,000 or more; and are typically required immediately for any Great Lakes Basin public water systems serving populations of 10,000 or more seeking a new or increased withdrawal, and for applicants for diversions of Great Lakes water.

4. Consistency with Regional Objectives:

As shown in the table below, the Wisconsin program is consistent with the regional objectives in the promotion of environmentally sound and economically feasible water conservation measures. More details for each objective are available at

 $\underline{http://www.glslregionalbody.org/Docs/Resolutions/GLSLRWRRB_Resolution_6-Conservation_Efficiency.pdf.}$

OBJECTIVES	LEGISLATIVE OR PROGRAM DESCRIPTION
o Guide programs toward long-term sustainable	 Adoption of Water Conservation and Water Use Efficiency Rules (NR 852), 1/1/2011
water use.	o Mandatory water conservation plans and conservation and efficiency measures for new or increased Great Lakes Basin withdrawals, all diversions of Great Lakes water, and withdrawals with a water loss of ≥ 2 MGD
	 Water Supply Service Area Planning (§. 281.348, Wis. Stats.), rules still in development
o Adopt and implement supply and demand	 Continued expansion of a statewide water conservation and efficiency information network representing all water use sectors
management to promote efficient use and	Establishing water conservation and efficiency guidance by water use sector
conservation of water resources.	 Implemented a pilot water use audit and water use efficiency upgrade at Peninsula State Park
	 Required water conservation plans are in place for 295 water use permittees
	 Continued development of irrigation benchmarking program for agriculture, dairy use and golf courses
o Improve monitoring and	Developed a new database for water use data
standardize data reporting among State and Provincial water	 Developed an online reporting system, with ongoing system refinement. Online reporting is available for all registered water users and reporting forms are mailed to those who choose not to report online. Online
conservation and efficiency programs.	 system automated quality checks continue to improve reporting quality. The WDNR is integrating conservation reporting into the online reporting system
	 Received grant from USEPA Exchange Network to develop an automated data flow from the WDNR water use database to the Great Lakes Commission and USGS
	 New tools to provide water use information at a site specific, aggregate and spatial levels to the public
o Develop science, technology and research.	 Co-funded a project with the Public Service Commission titled "Water Efficiency Potential Study for Wisconsin", which was completed in late 2011
	o Funded a project titled "Ecological Limits of Hydrologic Alteration" focused on understanding stress to fish populations due to reduced
	streamflows. Funded a project to develop a hydrogeologic data viewer. o Funded a "proof-of-concept" hydrological model to optimize stream flow, withdrawals and crop rotations in a small watershed in central Wisconsin
	o Funded a project entitled "Impacts of potato and maize management and climate change on groundwater recharge across the Central Sands" to better understand impacts of groundwater dependent agro-ecosystems.
	o Funded a project to conduct a comprehensive survey of Springs in Wisconsin.

o Develop education	0	Participated in state conferences with displays and presentation for
programs and		various water use sectors
information sharing for	0	Participated in irrigation management seminars delivered by UW-
all water users.		Extension
	0	Participated in development of a drought early warning system for the
		upper Midwest.
	0	Initiated collaborative development of conservation stewardship
		program for irrigated agriculture.

${\bf 5.\ Wisconsin\ Water\ Conservation\ and\ Efficiency\ Program\ Implementation\ Timeline\ and\ Status:}$

Program Element	Status		
Goals and Objectives	• Completed – December 2008		
	• Updated for statewide application – June 2011		
Administrative rules	Chapter NR 852, Wis. Adm. Code effective January 2011		
Websites	• Established DNR water conservation and efficiency page – June 2010		
Water Conservation Plan	• Integrated requirements into new water use permit review and issuance		
Requirements	process – December 2011		
Water Use Audits	• Pilot water use audit project at Peninsula State Park – Completed 2013		